

**The School District of Hernando County, Florida**

Office of the School Board and General Counsel

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**HERNANDO  
SCHOOL DISTRICT**

Learn it. Love it. Live it.

Superintendent: John Stratton  
Board Chairperson: Gus Guadagnino  
Vice Chairperson: Susan Duval  
Board Members:  
Kay Hatch  
Jimmy Lodato  
Linda Prescott

August 16, 2022

Hon. Steve Champion, Chair  
Hernando County Board of Commissioners  
15470 Flight Path Drive  
Brooksville, Florida 34604

Via Hand Delivery and E-Mail  
(schampion@hernandocounty.us)

Re: Hernando County School Board, et al., v. Hernando County, et al.

Dear Chairman Champion:

Let us begin a meaningful conversation to resolve the litigation between the School Board and the County Commission regarding placement, on the 2022 General Election Ballot, of the School District's Referendum to extend its existing one-half cent surtax. As the chairs of our respective Boards, we have an obligation to lead our colleagues to an agreement short of continuing the conflict.

We are aware that the County is seeking approval of a new one-half cent surtax on the 2022 General Election Ballot. It has been common for counties and school districts successfully to combine efforts in a joint campaign for approval of a one-half cent surtax for them both.

We suggest that the County and the District join in a "Penny for Hernando" campaign in which we each support the other's effort to obtain approval of the voters for our respective referenda. We urge the County to join with us in that effort.

The chance of success, both by the County and by the District, is better in a combined effort than it would be for either of us separately. The alternative is a counter-productive hostile and adversarial relationship between the District and the County during the election campaign.

It is our hope that the County will favorably consider joining with us in a "Penny for Hernando" proposal. Please let us know as soon as possible whether the County is willing to do so.

Very Sincerely Yours,

Gus Guadagnino, Chair  
Hernando County School Board

cc: Hon. John Stratton (stratton\_j@hcsb.k12.fl.us)  
Hon. Jeffrey Rogers, P.E. (administration@hernandocounty.us)



# Hernando School District

## Certified Copy

General Counsel: 23-0858

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**File Number: 23-0858**

Approval To Adopt Resolution No. R23-008 - Resolution Of The Hernando County School Board, Pursuant To §164.1041(2) Of The *Florida Governmental Conflict Resolution Act*, Finding And Declaring Both That: Both Immediate Danger To The Public's Health, Safety, And Welfare, And Compromise To Its Substantial Rights, Will Result From The Abatement Of The Litigation Filed By It Against Hernando County, The Hernando County Board Of Commissioners, And The Members Thereof; And That Court Proceedings Are Required Before Completion Of Compliance With The Act To Avoid Such Danger And Compromise.

### Executive Summary

Approval To Adopt Resolution No. R23-008 - Resolution Of The Hernando County School Board, Pursuant To §164.1041(2) Of The *Florida Governmental Conflict Resolution Act*, Finding And Declaring Both That: Both Immediate Danger To The Public's Health, Safety, And Welfare, And Compromise To Its Substantial Rights, Will Result From The Abatement Of The Litigation Filed By It Against Hernando County, The Hernando County Board Of Commissioners, And The Members Thereof; And That Court Proceedings Are Required Before Completion Of Compliance With The Act To Avoid Such Danger And Compromise.

### My Contact

Joe Mason, Special General Counsel  
Dennis Alfonso, General Counsel  
John Stratton, Superintendent of Schools  
Gus Guadagnino, Board Chair

### 2018-23 Strategic Focus Area

Other

### Financial Impact

The cost for this agenda item is \$ 0, see attached budget sheet. The cost for the previous fiscal year was \$ 0.

If expenditure is not currently budgeted, this will serve as the budget amendment when Board approved. If the agenda item includes the purchase of goods or services, the funds requested are an anticipated amount and may fluctuate depending on such factors as current market conditions, product availability, additional funding sources, and the needs of the District. Should the actual cost exceed the anticipated amount, the Board approves the additional cost, after review by the superintendent, but not in excess of the funds available in the site's approved annual budget.

I, Kelly Pogue, certify that this is a true copy of General Counsel No. 23-0858, passed at the School Board Regular Meeting on 8/16/2022.

Attest:



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Kelly Pogue

August 16, 2022

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Date Certified

## RESOLUTION N° R23-008

RESOLUTION OF THE HERNANDO COUNTY SCHOOL BOARD, PURSUANT TO §164.1041(2) OF THE *FLORIDA GOVERNMENTAL CONFLICT RESOLUTION ACT*, FINDING AND DECLARING BOTH THAT: BOTH IMMEDIATE DANGER TO THE PUBLIC'S HEALTH, SAFETY, AND WELFARE, AND COMPROMISE TO THE SCHOOL BOARD'S SUBSTANTIAL RIGHTS, WILL RESULT FROM THE ABATEMENT OF THE LITIGATION FILED BY IT AGAINST HERNANDO COUNTY, THE HERNANDO COUNTY BOARD OF COMMISSIONERS, AND THE MEMBERS THEREOF; AND THAT COURT PROCEEDINGS ARE REQUIRED BEFORE COMPLETION OF COMPLIANCE WITH THE ACT TO AVOID SUCH DANGER AND COMPROMISE.

WHEREAS, the Hernando County School Board (the "**School Board**") adopted its Resolution N° R22-005, to place a Referendum on the November 08, 2022, General Election Ballot requesting the voters approve a renewal of the existing one-half percent (0.5%) School Capital Outlay Surtax currently scheduled to expire on December 31, 2025 (the "**Referendum**");

WHEREAS, the School Board is required to maintain a District Educational Facilities Plan (the "**Facilities Plan**"), which must include, but is not limited to, "a financially feasible district facilities work program for a five year period" on an annually renewing, or "rolling," basis (the "**Work Program**");

WHEREAS, the Hernando County School District (the "**School District**") is experiencing substantial population growth, putting it under enormous pressure to plan and establish educational facilities and student stations to accommodate that growth;

WHEREAS, the School District has an urgent need to identify reliable and predictable sources of funds to plan for and establish those educational facilities and student stations;

WHEREAS, Resolution N° R22-005, specified the November 08, 2022, General Election, the next available general election, for submittal of the Referendum to the voters;

WHEREAS, the School Board forwarded the Resolution to the Hernando County Board of County Commissioners (the "**County Board**"), which refused to exercise its ministerial duty to place the Referendum on the November 08, 2022, General Election Ballot, but, instead, sought to delay consideration of the Referendum by the voters until the November 05, 2024 General Election;

WHEREAS, a delay of two (2) years in seeking approval of the voters for renewal of the one-half percent (0.5%) School Capital Outlay Surtax will inordinately delay and disrupt the School Board's ability to plan and finance both its Facilities Plan and its Work Program;

WHEREAS, the deadline for submittal of the ballot statement to the Supervisor of Elections for placement on a single consolidated ballot for the November 08, 2022, general election, is noon, on August 19, 2022, in order to meet the deadline for the printing of that ballot; and

WHEREAS, the School District and the School Board have filed litigation seeking to compel Hernando County (the "**County**") and the County Board to fulfill their ministerial duty to place the Referendum on the November 08, 2022, General Election Ballot, which litigation is pending as Case N° H-27-2022-CA-000530, in the Circuit Court of the Fifth Judicial Circuit, in and for Hernando County, Florida, as *Hernando County School District, et al., v. Hernando County, etc., et al.* (the "**Litigation**").

NOW THEREFORE, upon due consideration of the above, the Hernando County School Board **FINDS** as follows:

1. A delay of two (2) years in the placement of the Referendum on the ballot will prevent the School Board from efficiently, accurately, and adequately planning for, and financing the needed facilities, to accommodate the anticipated growth of the student population of the School District.
2. The inability to adequately plan for accommodation of the future student needs of the School District will adversely impact the welfare of the public, including, but not limited to, the children and students which the School District is required, by law, to serve and educate.



3. The School District has a significant and statutorily granted legal right for the Referendum to be placed, by the County Board, upon the next available ballot following the adoption of Resolution N° R22-005, which right will be substantially and irreparably compromised by the action of the County Board seeking to delay for two (2) years the submission of the Referendum to the voters.

4. The School District offered, but the County and the County Board refused, to meet informally, prior to the filing of the Litigation, to discuss an amicable resolution to the ballot timing issue.

5. Instead, the County and the County Board have invoked the provisions of §§164.101~.1065, *Fla. Stat.*, the *Florida Governmental Conflict Resolution Act* (the “Act”), to abate the Litigation for up to the maximum of sixty (60) to ninety (90) days required to exhaust the procedures required thereby, pursuant to which the court has abated the Litigation.

6. If the Litigation remains abated until exhaustion of the procedural options of the Act, it will be impossible for the court to render its judgment in the Litigation in sufficient time to meet the printing deadline for submittal of the ballot statement to the Supervisor of Elections for the printing of a single consolidated ballot.

7. The significant rights of the School District and the School Board, and the substantial welfare of the public and the children and students served and educated by the School District, are in danger, and will be compromised, if the abatement of the Litigation continues and the court proceeding not allowed to take place before the full exhaustion and compliance with the procedural options of the Act, thereby requiring that immediate action be undertaken to complete and resolve the Litigation.

NOW THEREFORE, BE IT, AND IT HEREBY IS, RESOLVED BY THE HERNANDO COUNTY SCHOOL BOARD, as follows:

A. The School Board hereby finds and declares that abatement of the Litigation both creates immediate danger to the health, safety, and welfare of the public, including, but not limited to, the children and students served and educated by the School District, and results in the compromise and loss, by the School Board, of its substantial rights for early determination of the Referendum, and, in order to avoid such danger and compromise, immediate court action is required on the merits of the Litigation.


B. This Resolution shall be filed in the Litigation, pursuant to §164.1041(2), *Fla. Stat.*, to terminate the abatement thereof during the pendency of the dispute resolution process provided by the Act.

C. Expedited and compressed conflict resolution procedures of the Act shall be followed concurrently with expedited and compressed prosecution of the Litigation.

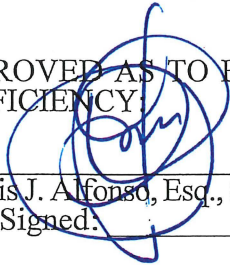
ADOPTED unanimously (4-0, one member absent due to illness) on August 16, 2022, by the Hernando County School Board, in open session at its regularly scheduled meeting of that date.

ATTEST:

  
\_\_\_\_\_  
Hon. John Stratton, Superintendent  
Hernando County School District  
Date Signed: 8-16-22

  
\_\_\_\_\_  
Hon. Gus Guadagnino, Chair  
Hernando County School Board  
Date Signed: 8/16/2022

APPROVED AS TO FORM AND LEGAL  
SUFFICIENCY

  
\_\_\_\_\_  
Dennis J. Alfonso, Esq., School Board Attorney  
Date Signed: 8-16-2022



# Hernando School District

## Certified Copy

General Counsel: 23-0856

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**File Number: 23-0856**

Approval To Adopt Resolution No. R23-009 - Resolution Of The Hernando County School Board, Initiating The Conflict Resolution Process Provided By Ch.164, *Fla. Stat.*, The *Florida Governmental Conflict Resolution Act*, Regarding Litigation Filed By It Against Hernando County, The Hernando County Board Of Commissioners, And The Members Thereof.

### Executive Summary

Approval To Adopt Resolution No. R23-009 - Resolution Of The Hernando County School Board, Initiating The Conflict Resolution Process Provided By Ch.164, *Fla. Stat.*, The *Florida Governmental Conflict Resolution Act*, Regarding Litigation Filed By It Against Hernando County, The Hernando County Board Of Commissioners, And The Members Thereof.

### My Contact

Joe Mason, Special General Counsel  
Dennis Alfonso, General Counsel  
John Stratton, Superintendent of Schools  
Gus Guadagnino, Board Chair

### 2018-23 Strategic Focus Area

Other

### Financial Impact

The cost for this agenda item is \$ 0, see attached budget sheet. The cost for the previous fiscal year was \$ 0.

If expenditure is not currently budgeted, this will serve as the budget amendment when Board approved. If the agenda item includes the purchase of goods or services, the funds requested are an anticipated amount and may fluctuate depending on such factors as current market conditions, product availability, additional funding sources, and the needs of the District. Should the actual cost exceed the anticipated amount, the Board approves the additional cost, after review by the superintendent, but not in excess of the funds available in the site's approved annual budget.

I, Kelly Pogue, certify that this is a true copy of General Counsel No. 23-0856, passed at the School Board Regular Meeting on 8/16/2022.

Attest:

Kelly Pogue

August 16, 2022

Date Certified

## **RESOLUTION N° R23-009**

RESOLUTION OF THE HERNANDO COUNTY SCHOOL BOARD, INITIATING THE CONFLICT RESOLUTION PROCESS PROVIDED BY CH. 164, *FLA. STAT.*, THE *FLORIDA GOVERNMENTAL CONFLICT RESOLUTION ACT*, REGARDING LITIGATION FILED BY IT AGAINST HERNANDO COUNTY, THE HERNANDO COUNTY BOARD OF COMMISSIONERS, AND THE MEMBERS THEREOF.

WHEREAS, the Hernando County School Board (the “**School Board**”) adopted its Resolution N° R22-005 (the “**Surtax Resolution**”), to place a Referendum on the November 08, 2022, General Election Ballot requesting the voters approve an extension of the existing one-half percent (0.5%) School Capital Outlay Surtax currently scheduled to expire on December 31, 2025 (the “**Referendum**”);

WHEREAS, the School Board forwarded the Surtax Resolution to the Hernando County Board of Commissioners (the “**County Board**”), which refused to exercise its ministerial duty to place the Referendum on the November 08, 2022, General Election Ballot, but, instead, sought to delay consideration of the Referendum by the voters until the November 05, 2024 General Election;

WHEREAS, the Hernando County School District (the “**School District**”) and the School Board, have filed litigation seeking to compel Hernando County (the “**County**”), the County Board, and the Members thereof, to fulfill their ministerial duty to place the Referendum on the November 08, 2022, General Election Ballot, which litigation is pending as Case N° H-27-2022-CA-000530, in the Circuit Court of the Fifth Judicial Circuit, in and for Hernando County, Florida, as *Hernando County School District, et al., v. Hernando County, etc., et al.* (the “**Litigation**”);

WHEREAS, Ch. 164, *Fla. Stat.*, the *Florida Governmental Conflict Resolution Act* (the “**Act**”), requires that the governmental parties to litigation engage in conflict resolution procedures, as specified therein, which procedures may be initiated by any governmental entity that is a party to any litigation arising from that conflict;

WHEREAS, the Act provides for the abatement of Litigation between governmental entities during the completion of the conflict resolution procedures specified therein, and the court has entered its Order abating the Litigation;

WHEREAS, the Act, at §164.1041(2), *Fla. Stat.*, by self-executing command, terminates the abatement upon the adoption, by a party to the litigation, of a resolution finding that immediate either danger to the health, safety, and welfare of the public, or compromise or loss of that party’s substantial rights, will result if the court proceedings do not take place before compliance with the conflict resolution proceedings provided by the Act;

WHEREAS, the School Board, pursuant to §164.1041(2), *Fla. Stat.*, has adopted its Resolution R22-008, finding and declaring that there is an immediate danger to the health, safety, and welfare of the public and of the loss and compromise of the School Board’s significant legal rights, resulting from the abatement of the Litigation, thereby, pursuant to the Act, terminating the abatement, which Resolution is incorporated herein by reference;

WHEREAS, upon the termination of the abatement, the court proceedings and the conflict resolution proceedings continue concurrently; and

WHEREAS, notwithstanding the termination of the abatement of the Litigation, the School Board, in a spirit of cooperation, and pursuant to §164.1052(1), *Fla. Stat.*, desires to initiate the conflict resolution procedures of the Act, with the hope that an amicable resolution to the Litigation can be reached.



NOW THEREFORE, upon due consideration of the above, the Hernando County School Board **FINDS** as follows:

1. A determination, either by negotiation of the parties or by court order, of the timely ballot placement issues raised by the Litigation must be in place prior to noon August 19, 2022, in order to meet the deadline imposed by the Supervisor of Elections for submittal of ballot language to be printed, on a single consolidated ballot, for the November 08, 2022, general election.

2. In order to meet the deadline, the conflict resolution procedures of the Act cannot be set on a schedule that will both allow completion thereof, and permit post-mediation court action prior to the deadline if a negotiated resolution cannot be reached.

3. Accordingly, if a judicial determination cannot be obtained prior to the noon, August 19, 2022, deadline for a single consolidated ballot, expedited prosecution of the Litigation must be pursued concurrently with expedited pursuit of the conflict resolution procedures of the Act, in order to seek a determination in time for the printing, and inclusion of a separate ballot in the mailing of absentee ballots.

NOW THEREFORE, BE IT, AND IT HEREBY IS, RESOLVED BY THE HERNANDO COUNTY SCHOOL BOARD, as follows:

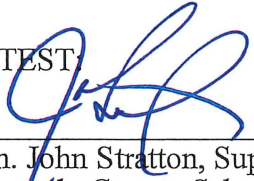
A. The School Board invites the County Board to participate with it in expedited and compressed scheduling and completion of the conflict resolution procedures of the Act, concurrently with the prosecution of the Litigation.

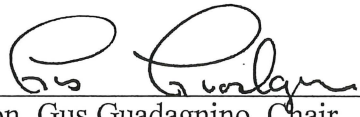
B. As provided by §164.1052(1), *Fla. Stat.*, the School Board hereby authorizes and directs its Chairman and the Superintendent to communicate with the Chairman of the County Board and the County Administrator in order to schedule the accomplishment, on an expedited and compressed basis, the conflict resolution procedures of the Act.

C. Pursuant to §164.1041(1), *Fla. Stat.*, this Resolution shall be filed in the Litigation, in order to initiate the dispute resolution process provided by the Act.

ADOPTED unanimously (4-0, one member absent due to illness) on August 16, 2022, by the Hernando County School Board, in open session at its regularly scheduled meeting of that date.

ATTEST:

  
\_\_\_\_\_  
Hon. John Stratton, Superintendent  
Hernando County School District  
Date Signed: 8-16-22

  
\_\_\_\_\_  
Hon. Gus Guadagnino, Chair  
Hernando County School Board  
Date Signed: 8/16/2022

APPROVED AS TO FORM AND LEGAL  
SUFFICIENCY: 

\_\_\_\_\_  
Dennis J. Alfonso, Esq., School Board Attorney  
Date Signed: 8.16.2022